

STATE OF CALIFORNIA

CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD

Base Year Modification Request Certification

Part 2: Generation Study - Includes Extrapolation of Residential or Non-Residential Diversion Data

To request a substitution for a previously approved base year used in calculating the diversion rate for your jurisdiction, please complete and sign this form and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 341-6199 to reach your OLA representative.

Mail completed documents to:

California Integrated Waste Management Board
Office of Local Assistance (MS - 25)
1001 I Street
PO Box 4025 (mailing address)
Sacramento, CA 95812-4025

General Instructions:

Please check the box for the **ONE** choice below that best explains your request to the Board.

- ☒ 1. Use a recent generation-based study to calculate our current reporting year generation amount, but not officially change our existing Board-approved base year.
- ☐ 2. Use a recent generation-based study to officially change our existing Board-approved base year to a new base year.

The shaded cells on these sheets are protected. If you have problems using these sheets, please contact your Office of Local Assistance representative by calling (916) 341-6199.

Section I: Jurisdiction Information and Certification			
<i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my			
Jurisdiction Name		County	
Atherton		San Mateo	
Authorized Signature 		Title	
		City Manager	
Type/Print Name of Person Signing	Date	Phone () Include Area Code	
James H. Robinson	9/5/01	(650) 752-0500	
Person Completing This Sheet (please print or type)		Title	
Nanette Sartoris		Senior Associate, Environmental Science Associates	
Affiliation:	Consultant		
Mailing Address	City	State	ZIP Code
225 Bush Street, Suite 1700	San Francisco	CA	94104-4207
E-Mail Address: nsartoris@esassoc.com			

Section II: Information for New Generation-Based Study

Attach additional sheets if necessary—reference each response to the appropriate cell number (e.g., "4").

Note: New base years must be representative of a jurisdiction's disposal and diversion.

1. Current Board-approved existing base year:	2. Proposed new generation-based study year:
1997	2000

3. Explain how the proposed generation study year is representative of average annual jurisdiction disposal and diversion:

The town believes that the 2000 disposed tons are representative of the average annual jurisdiction disposal and reflect a decrease from 1999 consistent with diversion program implementation during 2000.

Atherton has implemented all of the programs selected in the SRRE, or suitable alternatives, and in addition has designed and implemented new programs to target the construction and demolition wastestream, after the Town gained an understanding of the size and diversion potential of this wastestream during its 1997 base-year petition and generation-based study process. The Town is entirely residential; it has no commercial areas, no industry and few institutional waste generators. Non-residential waste generated in the Town consists almost entirely of construction and demolition materials. In addition to its recent C&D diversion efforts, the Town has continued to emphasize programs targeting the residential sector; program activity in 2000 is described in the PARIS Report notes submitted separately and electronically as part of its 2000 Annual Report.

The Town believes that the 2000 diversion tons reported here are representative of actual diversion in 2000 and reflect the efforts focused on the construction and demolition wastestream. Use of the Board's Adjustment Methodology in annual reporting for the past two years makes it difficult to document the actual diverted tons for comparative purposes for years prior to 2000. For the past two years, use of the Board's Adjustment Methodology has underestimated diversion, compared to generation-based counts. As an example of the increased effectiveness of programs, the combined tons diverted under the Town's recyclables and greenwaste collection programs has increased by three-fold (from 1,574 tons to 4,700 tons) since 1997. The Town's aggressive C&D efforts described below have substantially increased the Town's diversion and are assumed to account for the downward trend in the Town's disposal in 2000 and the first half of 2001. The Town's C&D program efforts include:

- ☐ A program at the Transfer Station that segregates and recovers loads of clean rock, concrete, and asphalt roofing;
- ☐ An ordinance requiring contractors to prepare waste management plans prior to issuance of a building or demolition permit, and to divert at least 50 percent of the waste associated with the project through salvage and recycling;
- ☐ A part-time staff member who implements, promotes, and tracks the effectiveness of the C&D Ordinance;
- ☐ Recovery of C&D material and debris box materials at Ox Mountain Landfill.

For these reasons, the town believes the proposed generation study year is representative of actual generation in the Town in 2000.

4. Enter diversion rate information below.

Diversion rate calculated using existing base year	a. 35%	Diversion rate calculated using new generation-based study	b. 56%
For existing base year pounds/person/day based on generation	11	For new generation based study pounds/person/day based on generation	19
Residential 51 % Non-Residential 49 %		Residential 32 % Non-Residential 68 %	
Population existing generation-based study	7,400	Population new generation-based study	7525

5. If there is an increase from 4a to 4b, please explain how the new diversion rate is consistent with your current diversion implementation efforts. If the proposed new generation tonnage results in an increase in your pounds/person/day, please explain how this is consistent with your current diversion implementation efforts and provide examples (e.g., change in jurisdiction's demographics).

Regarding diversion implementation efforts, see response to Question 3 above and PARIS Report program notes submitted separately and electronically as part of the 2000 Annual Report process. The Town has documentation to substantiate all diversion claims for 2000.

The proposed new generation tonnage results in an increase in the per capita generation rate from 13 to 19 pounds/person/day when comparing the generation calculated using the existing base year to that calculated as part of this generation-based study. While these per capita generation rates are higher than the state-wide average, the 2000 generation tonnage reported for Atherton is based on actual disposal and diversion tonnage. The higher than average per capita generation rates can be explained in part by the affluence of Town residents (who presumably consume and dispose more than the State per capita average), the construction and demolition boom experienced by the Town, and the large residential lot sizes.

6. If the difference between the proposed diversion rates in 4a and 4b is greater than 5 percentage points, please explain the specific reasons for the difference. (For example: new/improved curbside diversion programs.)

See response to Question 3 above.

The actual number of diverted tons that has been reported to the Town by the franchised service provider has increased steadily from 1995 to the present. The Town believes that 2000 disposal is representative of current conditions, and that the diversion rate calculated for 2000 is a reasonable estimate and consistent with the Town's diversion program efforts, especially in light of the program's aggressive C&D program. Documentation of all diverted and disposed tons is available upon request.

7. Disposal Tonnage (enter values):

3238	8262	11500
Residential	Non-Residential	Total

Please select the ONE choice below that best explains your disposal data and complete the required tables.
☒ a. All tons claimed are from the Board's Disposal Reporting System (No explanation required. Go to Section 8.)
☐ b. All tons claimed are from a 100 percent audit of hauler and self-haul tonnage. (Please complete Reporting Year Tonnage Modification Request and Certification sheet found at www.ciwmmb.ca.gov/LG_Central/Forms/rytmndrq.doc)
☐ c. Some Disposal Reporting System data were corrected. (Please complete Reporting Year Tonnage Modification Request and Certification sheet found at www.ciwmmb.ca.gov/LG_Central/Forms/rytmndrq.doc)

8. In the table below, list the summarized diversion activities and diversion data records that support your claim and are available for Board audit. (Note: the Board expects the jurisdictions to be able to provide all backup documentation, if requested.) Include type of record and location—for example, weight tickets from transfer stations. This section should capture all diversion tonnage (sheet will perform all addition calculations). If any diversion is from restricted wastes (i.e., agricultural wastes, inert solids [e.g., concrete, asphalt, dirt, etc.], white goods, and scrap metal), please identify those programs/waste types and fill out section 11. Note: Restricted waste material should not be extrapolated in non-residential waste audits. Please mark as attachment 8 all copies of survey sheets.

* Please provide detailed non-residential waste audit information in Section 9.

Note: The Board has indicated that it will be scrutinizing total source reduction amounts greater than 5% of total generation. Please be prepared to provide additional details substantiating your claim.

Diversion Activity	Actual Tons	Estimated or Extrapolated Tons	Total Tons	Relative Percent to Total Generation	Specific Material Type(s)	Source	Type of Record and Location of Record
Residential Source Reduction Activities							
Backyard Composting	97.0	0.0	97.0	0.4%	Organic Matter	646 lbs/bin/year, San Mateo County Composting Program	Bin Distribution Record; San Mateo County Coordinator
Grasscycling							
Other Residential Source Reduction (list each program separately)							
Diaper Services	1.1	0.0	1.1	0.0%	Textiles (Diapers)	Baby's Diaper Services; tons reported distributed throughout County on basis of population	ESA 1997 Diversion Survey, ESA Database
Thrift Stores	0.0	234.7	234.7	0.9%	Misc.	Thrift store staff; tons reported allocated on basis of information provided by thrift store staff.	ESA 1997 Diversion Survey, ESA Database
Subtotal, Res. Source Reduction	98.1	234.7	332.8	1.3%			
Residential Recycling Activities							
Curbside Recycling	1,247.0	N/A	1,247.0	4.7%	OCC, ONP, MP, Bottles & Cans	NA	BFI MIS Reports for 2000; San Carlos TS & Ox Mountain LF
Buyback Centers							
Drop-off Centers							
Other Residential Recycling (list each program separately)							
CRV - Redeemed Beverage Containers	152.0	0.0	152.0	0.6%	Beverage containers (glass, plastic, and aluminum)	Tons allocated on per capita basis.	Aggregate Volume Report for San Mateo County in 2000; Department of Conservation, Division of Recycling.
Subtotal, Residential Recycling	1,399.0	0.0	1,399.0	5.3%			
Residential Composting Activities							
Green Waste Drop-off	77.4	N/A	77.4	0.3%	Plant material and wood	Assumes 15% of self-hauled green waste reported by BFI is residential.	BFI MIS Reports for 2000; San Carlos TS & Ox Mountain LF
Curbside Green Waste	3,297.0	N/A	3,297.0	12.5%	Plant material, includes Christmas trees	NA	BFI MIS Reports for 2000; San Carlos TS & Ox Mountain LF
Christmas Tree Program							
Other Residential Composting (list each program separately)							
Subtotal, Residential Composting	3,374.4	0.0	3,374.4	12.8%			
Subtotal, Residential Diversion	5,071.5	234.7	5,306.2	19.1%			

Non-Residential Source Reduction Activities									
Other Non-Residential Waste Audits*								See Section 9	See Section 9
Grasscycling - Menlo-Atherton HS		36.7	N/A	36.7	0.1%	0.1%	Grass clippings	250 lbs/1,000 sq. ft./year.	ESA 2000 Diversion Study; ESA database
Subtotal Non-Residential Source Reduction		36.7	0.0	36.7	0.1%	0.1%			
Non-Residential Recycling Activities									
Other Non-Residential Waste Audits*								See Section 9	See Section 9
Commercial Recycling		162.2	N/A	162.2	0.6%	0.6%	OCC, MP, Bottles & Cans, and plant material for schools and town facilities	NA	BFI MIS Reports for 2000; San Carlos TS & Ox Mountain LF; Recycling Report from Waste Resources Technologies for Atherton Schools (available from ESA)
Subtotal Non-Residential Recycling		162.2	0.0	162.2	0.6%	0.6%			
Other Non-Residential Composting Activities									
Other Non-Residential Waste Audits*								See Section 9	See Section 9
Green waste drop-off		438.6	N/A	438.6	1.7%	1.7%	Plant material and wood	Assumes 85% of self-hauled green waste reported by BFI is residential.	BFI MIS Reports for 2000; San Carlos TS & Ox Mountain LF
Subtotal Non-Residential Composting		438.6	0.0	438.6	1.7%	1.7%			
Subtotal Non-Residential Diversion Activities									
Subtotal Non-Residential Diversion		637.5	0.0	637.5	2.4%	2.4%			
ADC			N/A						
Sludge			N/A						
Scrap Metal			N/A						
Construction and Demolition		9,037.0	N/A	9,037.0	34.4%	34.4%	OCC, scrap metal, plant material, soil, clean inerts, and unsorted C&D material	None	BFI MIS Reports for 2000; San Carlos TS & Ox Mountain LF; C&D Recycling Coordinator, Town of Atherton
Landfill salvage			N/A						
Subtotal Residential/Non-Residential Diversion		9,037.0		9,037.0	34.4%	34.4%			
Total Disposal and Diversion Summary									
Total Disposal Tons from Sec. 7		11,500.0	234.7	11,734.7	43.8%	43.8%			
Total Generation (On+Dis)		26,048.0	234.7	26,282.7					
Diversion Rate					56%	56%			

9. Specific Non-Residential Sector Waste Audits--Top 10 Non-Residential Generators

Please complete this table for the top 10 non-residential generators that were surveyed. List each non-residential generator separately from the largest to smallest, based on total diversion tons. The audit reference number should correspond to the number given your survey sheet.
(Table will perform all calculations).

- ☐ Include an attachment, marked "Attachment 9", which includes a summary of all the generators surveyed and all extrapolation calculations used to estimate the diversion rate:
- ☐ Include copies of survey sheet(s) used.
- ☐ Include for each generator (use type of generator in lieu of specific generator name e.g., grocery store) each specific diversion activity and material type (e.g. cardboard recycling) and the associated tonnage for each diversion activity/material type, and applicable conversion factors/sources.
- ☐ If using the number of employees for your extrapolation method, include this information for each generator surveyed.
- ☐ Please order the non-residential generators, largest to smallest, based on total diversion tons.
- ☐ Also, the summary should include the generators that were selected to be surveyed, but did not respond to the survey, and the number of employees at each of these generators.

As a comparison between disposal from the waste audits and DRS, the disposal for each generator must be included in the summary. Also, you should note if the disposal is being used for the extrapolation calculation. For each non-residential generator, the disposal must be broken out by cubic yard, and roll-off or compactor weights. If disposal was estimated for either disposal-based or employment-based extrapolation methods, please include conversion factor(s) for disposal and the source for conversion factor(s). Please provide an explanation as to how the conversion factor(s) is (are) appropriate for your jurisdiction e.g., "Study was conducted to determine average weights using hauler weight tickets."

Type of Non-Residential Generator	Audit Reference Number	Specific Diversion Activities including Material Type (e.g. paper recycling, grasscycling). (List activities on one line)	Number of Employees	Source Reduction Tons	Recycling Tons	Composting Tons	Total Diversion Tons	Percent of Total Generation (Total Diversion Tons/Total Generation in Section 8)	Survey Method Phone (P) Mail (M) On-site (O) Other
Menlo-Atherton HS	1	Grasscycling; Bottles & Cans, MP, and OCC recycling	NA	37	6		42.9	0.2%	P
Totals				37	6		43		

Summarize the non-residential diversion activities for the top 10 generators quantification methodology and applicable conversion factors and sources (e.g., cardboard recycling; quantified by monthly tonnage receipts provided by the contact person at the business).

Note that there is no commercial sector in the Town of Atherton. Tons listed above are based upon information provided by Menlo-Atherton School and the school's recycling service provider. Conversion factors and sources are listed in Section 8.

10. On a separate sheet of paper, marked "Attachment 10," provide the following information for each

A. Describe sampling method including:

- Type of sampling method (for either stratified or cluster sampling, provide detailed information on how strata and clusters were collected)
- Total number of samples included in the survey
- Number of non-respondents and respondents
- Total population
- Source for identifying population (e.g., city business licenses, commercial database, resident's addresses, etc)
- Relation of sample size to total population
- Survey data collection tool(s) and approaches
- Confidence level and margin of error for the sampled population
- Unusual outliers and exceptional anomalies describe in detail

Note: *Outliers (specific generators which fall significantly above or below others) should be removed from base amount prior to extrapolation)*

B. Describe the methods used to prevent double-counting between the surveys and the reported tonnages from haulers, recyclers, materials recycling facilities and composters.

C. Describe extrapolation method, including:

- Basis of extrapolation
- Why this extrapolation method is appropriate
- Sources of information used for extrapolation, such as disposal or employment
- Include all calculations

See Attachment 10 -- g:\201xxxx\201357\Atherton\2000 Anl Rpt-Attachment 10-Atherton.doc

February 10, 2003

Attachment 2a

11. For each restricted waste type (i.e., agricultural waste, inert solids [e.g., concrete, asphalt, dirt etc.] scrap metals, and white

a. If the diversion program started on or after January 1, 1990, complete the following table.

Restricted Waste Type	Specific Program Name	Year Started	Tonnage
Inert Solids ▼	C&D Ordinance / C&D Recycling Coordination	Jan-00	7,744
Inert Solids ▼	Transfer Station Diversion	Oct-99	
Inert Solids ▼	Ox Mountain Diversion	Oct-99	1,018
▼			
▼			
▼			

b. If the diversion program started before January 1, 1990 - and if documentation on the program and waste type has not been approved by the Board - on a separate sheet marked "Attachment 11b," give the program and waste type, and provide documentation that indicates:

- How the diversion was the result of a local action taken by the jurisdiction, which specifically resulted in the diversion (PRC sec. 41781.2 [c] [1]).
- That the amount of that waste type diverted from the jurisdiction in 1990 was less than or equal to the amount of that waste type disposed at a permitted disposal facility by the jurisdiction in any year before 1990. **Note:** this criterion is applicable to the entire jurisdiction, not to individual programs (PRC sec. 41781.2(c)(2)). Please include documentation.
- The jurisdiction is implementing, and will continue to implement, the diversion programs in its Source Reduction and Recycling Element

Note: If documentation for a waste type and program has already been approved by the Board, you do not have to provide an

Instead, please provide date of Board approval of previous submitted information.) _____ (Date)

If documentation is not available, go to 11d.

c. If the diversion program started before January 1, 1990, and the documentation requested in 11b is available (but not yet

Restricted Waste Type	Specific Program Name	New Base Year or Reporting
▼		
▼		
▼		
▼		
▼		
▼		

d. If the diversion program started before January 1, 1990, and the documentation requested in 11b is not available, please

complete the table below for each program claimed. **Note:** Only the difference between the new base year/reporting

Restricted Waste Type	Specific Program Name	New Base Year	1990 Diversion	Difference
▼				
▼				
▼				
▼				
▼				
▼				